

UNITED NATIONS DEVELOPMENT PROGRAMME

**Programme of the Government of the Republic of Botswana
Programme Support Document**

Project number: BOT/03/002
Project title: Support to the Botswana Environment Programme for 2003-05
Project short title: Environment Programme

LPAC Review Date :
BPAC Review Date :
Programme Officer :

Estimated starting date : 01/10/03

Estimated end date: 31/11/05

Management arrangement: National Execution

Designated institution: Ministry of Environment, Wildlife and Tourism

United Nations implementing agency:

Programme support site: Throughout Botswana

Beneficiary country: Botswana

Summary of UNDP and cost-sharing inputs [as per attached budgets]

UNDP:

TRAC (1 & 2) -	378,000
TRAC (3) -	0
STS -	0
Other -	1,508,286
TOTAL -	1,886,286

Cost-sharing:

Government -	2,744,547
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Country Office Administrative:	84,883
Total Govt. C/S	2,829,430

TOTAL:	\$4,715,716
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Government inputs (local currency) :

In kind	BWP 2,633,505
In cash	0

Description: A number of strategic documents exist in Botswana which indicate the commitment of the Government and people to safeguard the environment and ensure its sustainability. The National Development Plan 9 proposes and makes budgetary provisions for a number of interventions arising from these strategies and commitments. These interventions, which will be carried out over the next six years, are spread out across various ministries and departments as well as beyond the Government sector. There is a need for these disparate strategies, commitments and initiatives to be recognized and coordinated as a cohesive NATIONAL ENVIRONMENT PROGRAMME. The UNDP-supported National Environment Programme will provide this recognition and coordination. It will also provide direct support to a number of initiatives already identified and budgeted for under NDP-9. This support will be primarily aimed to ensure effective implementation. This will be done by targeting upstream levels through capacity-building, policy, regulatory and legal frameworks, support for increased cohesion, institutional capacity and data collection and monitoring and often testing the proposals through pilot projects. In addition, the Programme will also have complementary projects to remedy information gaps and enhance the overall effectiveness of environmental protection and management in Botswana. Coordination of the various initiatives which make up the National Environment Programme implies a harmonious approach to environmental management, contributing to common goals, sharing of experiences and lessons learnt, economies of scale such as through combined training events, mutual support and backstopping, sharing of a comprehensive environmental information management system, and a coordination office to overcome difficulties with delivery. A steering Committee will serve as a body for policy recommendations related to enhancement of programme implementation and attainment of objectives. The various activities/projects will be implemented in the most appropriate venues ranging from central Government organizations with relevant responsibilities as identified in NDP-9, to partners within local government, the private sector, NGOs and communities. A coordinated approach to environmental management will be made available through this proposal, will provide opportunities for the integration of environment with good governance as well as environment with poverty alleviation by targeting an increase in choices and enhancing the quality of life for all.

**PERMANENT SECRETARY
MINISTRY OF FINANCE &
DEVELOPMENT PLANNING**

2003 -11- 27

Date Name/Title

P / BAG 008 GABORONE
REPUBLIC OF BOTSWANA

On behalf of:

Government

Designated Institution

UNDP

Signature

Julie M. Alfred



3/12/03

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1. INTRODUCTION AND BACKGROUND

1.1 Situation analysis

Botswana is endowed with valuable natural resources and an environment that can potentially sustain its development processes and its people into the future. Over 34% of the total land area is under protection in national parks, game reserves or wildlife management areas. Some of these areas contain unique habitats of ecological importance (such as the Okavango Delta) and cultural significance (such as the Tsodilo Hills). Wetland systems, some of which are now historic such as Lake Ngami and the Boteti River, form part of the Okavango Delta river system. Being the only source of permanent surface water within hundreds of kilometres at its southern reaches, the Okavango Delta attracts an enormous diversity of wildlife and people.

Vast parts of Botswana still remain undeveloped with industrialisation confined mainly to the eastern parts of the country. Though Botswana boasts of unique ecological features they are however vulnerable and the prime challenge is to achieve sustainable management of renewable natural resources in a semi-arid environment amidst a rapidly growing human population. Other challenges include competing land-uses, poverty, inadequate coordination of natural resource-use regimes, and lately the HIV/AIDS epidemic. If left unmanaged, these influences could lead to a general decline in the natural resources base typified by low agricultural yields, reduced wildlife populations and distribution, reduced yields in fishing and veldt products, and consequently reduced opportunities and choices especially for rural communities.

Rural dwellers have traditionally relied on natural resources for their food, housing materials, medicines, household implements, energy and cultural activities, on a sustainable basis. However, the lack of economic options and increasing poverty are threatening this balance, as people tend to harvest beyond even what they know as sustainable levels, just to meet immediate needs, in turn compromising the regeneration capacity of the resource. As the natural resource base continues to diminish, rural dwellers, especially women, will progressively become impoverished. Poverty levels were recorded at 47% of the population in 1997, according to the UN Common Country Assessment, 2001. Arresting this situation requires a range of interventions from policy and legislative reform, to coordination of environmental protection with national development efforts.

Livestock farming and arable agriculture are the most common forms of land use but over the years, the role of agriculture in rural economies has continued to decline partly through livestock predation and crop damage. In a few areas, local communities have, through utilisation of wildlife and veldt products attracted considerable private sector investments and in the process increased rural incomes. These efforts however continue to be undermined by the human-wildlife conflict. As recognition of the value of wildlife and veldt products increases, and previously unoccupied areas begin to have regular presence of tourists, issues of invasive species, over-harvesting of resources (especially veldt products) and plagiarism of indigenous knowledge systems begin to emerge.

In the drier parts of the country, veldt products and forage have a very important role in human sustenance. These wild products in the form of berries, tubers, herbs, nuts, fruits, grasses, caterpillars and locusts, provide food for domestic consumption and can generate income for rural households. Woodlands and forests are found on state land, freehold land and communal land. Wood resources are important for energy in rural areas, as well as house construction and furniture. Because of these demands, wood resources are being depleted in turn reducing the capacity of forests to regulate water flow and leading to the destruction of ecological habitats.

In line with Vision 2016, an *Environmental Keynote Paper* was prepared early in 2002, paving the way for the integration of environmental considerations into the ninth *National Development Plan* (NDP-9). The keynote paper informed Government on environmental concerns for Botswana and how they could be integrated into the development planning process. Development targets outlined in NDP9 range from policy, legislative and institutional reforms, and include environmental and economic instruments and public awareness campaigns. All these contribute to the realization of Vision 2016.

In addition to the above "domestic" measures, Botswana has also accepted its role within the international community by participating in global events such as the UN Conference on Environment and Development and the World Summit on Sustainable Development. It has also acceded to a number of global environmental conventions.

However, in spite of this progress, a lot remains to be done. Implementation of the policy has fallen short of expectations. Effective coordination has been hindered by the absence of legislative backing. The NCS Agency lacks sufficient powers to execute some decisions and to monitor the environmental performance of other sectors. The need for an overarching environmental law has been identified and drafting has commenced but progress is slow. The NCS Agency has changed mother ministries four times since its establishment and its continuing lack of capacity has resulted in administrative delays for major programmes and activities.

1.3 Strategy and Objective for UNDP support

At the country level

The UNDP Country Programme for Botswana (2003-2007) provides the direction for UNDP support in addressing the development challenges of Poverty, HIV/AIDS, and Environmental Protection. The Country Programme is based on the Common Country Assessment (CCA) and the United Nations Development Assistance Framework (UNDAF) and contributes to their objectives.

The Environment objectives identified by the Country Programme are : strengthening institutional capacity to manage and monitor the environment, strengthening national capacity to implement global conventions, supporting CBNRM and NGO/CBO driven activities, and improving natural resources management and environmental education and awareness. These objectives are all in support of the policies and objectives identified by the National Development Plan 9 which forms the departure point for this PSD.

At the corporate level

The UNDP Strategy Results Framework (SRF), Goal 3 : Environment, seeks “*environmentally sustainable development to reduce human poverty*”; and Sub-Goal 1 sets the target as “*sustainable environmental management to improve the livelihoods and security of the poor*”.

This PSD addresses Strategic Area of Support 2 (SAS-2) by strengthening the capacity of national institutions to plan, implement and finance integrated approaches to environmental management (under its Objectives 1 and 2). It also addresses Strategic Area of Support 3

(SAS-3) by enhancing access to environmental information for improved decision-making and better public awareness (under Objective 3).

2. RESULTS AND RESOURCES FRAMEWORK

The Outcome that is targeted by this intervention is : The effective protection and management of Botswana's environment and natural resources so as to obtain maximum benefits which are equitably shared, with minimum impacts, on a sustainable basis, as enshrined in Vision 2016.

This intervention would have been successful if, within the next five years, there is an increase in household incomes among those communities participating in the Programme activities, with the increase measured according to the Human Development Report; if the decline in the population of a selected indicator wildlife species has been halted and reversed, as measured by the figures arising from Wildlife Department census statistics; if public sensitivity to environmental issues is leading to a reduction in litter in selected areas; and if public awareness and interest have increased as measured by the number of "visits" to the NCSA and the Programme websites.

It will achieve this by working towards three Objectives -

- 1 To support MEWT and other organizations so they are better able to satisfy their mandates for environmental protection and management.
- 2 To strengthen the systems for conservation and sustainable use of natural resources.
- 3 To establish a national environmental information management system, which can be applied to national development planning, environmental protection and management, research and other applications, within and outside Government.

To this end, a number of Activities will be carried out and these will result in the following Outputs -

- 1.1 Enhanced capacity for environmental protection and management through training and similar initiatives
- 1.2 Mandates, roles and responsibilities for environmental protection and management clearly defined
- 1.3 Enhanced public awareness of environmental issues and sensitivity to environmental values and vulnerability
- 1.4 Effective EIA Process to prevent new impacts
- 1.5 Financial mechanism for environmental protection and management
- 2.1 Capacity for landscape scale management planning enhanced
- 2.2 Protected Species Recovery Planning developed and implementation facilitated
- 2.3 Best practices identified for the management of natural resources by communities
- 3.1 Fully operational national environmental metadatabase
- 3.2 Improved reporting on the status of the Botswana environment
- 3.3 The Botswana Atlas of Natural Resources

In attempting to achieve the above Outputs, there are two salient risks that may impede the achievement of Outputs and Objectives :

Firstly, capacity is lacking and institutions are weak. Programme design has internalised mitigation measures for these weaknesses and many activities aim to build capacity. In addition, the lessons learnt from the last PSD have been applied to this area of risk in particular. For example, many pilot projects are proposed to serve as learning opportunities and for capacity building before attempting full-scale implementation of initiatives.

Secondly, in the past there has been a lack of momentum on the part of Government institutions to "process" outputs such as draft policies and legislation and recommendations for action. The proposed Deputy Permanent Secretary status (as suggested by DPSM) of

the Chief Technical Advisor, and the seniority of the National Programme Director (Permanent Secretary), are expected to lead to more timely consideration of Programme outputs and more incisive follow-up action by Government.

Outcome : Effective protection and management of Botswana's environment on a sustainable basis, on a minimum level, and in a manner which is equitably shared, with minimum impacts.	Outcome Indicators : An increase in household incomes among those communities participating in Programme activities measured according to the Human Development Report; decline in the population of selected indicator wildlife species has been halted and reversed measured by Wildlife Department statistics; public sensitivity to environmental issues is leading to a reduction in litter in selected areas; public awareness and interest have increased, as measured by number of "visits" to NCSA and Programme websites.
Strategic Results Framework: Sub-Goal 1 - Sustainable environmental management to improve the livelihoods and security of the poor Strategic Area of Support 2 - Institutional barriers to implementing policy reforms by strengthening the capacity of national institutions to plan, Implement and finance integrated approaches to environmental management (Objectives 1 and 2).	Strategic Area of Support 3 - Strengthening capacity to monitor and assess environmental sustainability in order to expand access to environmental information and improved decision-making (Objective 3).
Key Partners: Ministry of Environment, Wildlife and Tourism; Ministry of Planning, Ministry of Housing and Lands, Ministry of Local Government, Ministry of Education, other Government organizations, environmental NGOs, CBOs, and the private sector	Programme Support title and number : Support to the Botswana Environment Programme 2003-07 (BOT/03/002)

Programme Support Objective 1 : TO SUPPORT MEWT AND OTHER ORGANIZATIONS SO THEY ARE BETTER ABLE TO SATISFY THEIR MANDATES FOR ENVIRONMENTAL PROTECTION AND MANAGEMENT

Output	Scheduling	Indicative activities	Key Partners	Inputs
Output 1.1 Enhanced capacity for environmental protection and management through training and similar initiatives	By Q2 of Y2	1.1.1 Assess the human resources needs and capacity of MEWT and other governmental organizations, required to satisfy their mandate for environmental protection and management. Integrate this with the National Capacity Self Assessment being supported by GEF and focusing on capacity for MEAs. Report to Government and GEF.	National Consultant/s together with DPSM and small Working Groups in each key Ministry as Govt in-kind.	National Consultancy, Swm - \$54,000 Domestic travel - \$4,500 Consultation meetings - \$5,000 Various training - \$400,000 Reporting - \$5,000
Indicators Capacity assessments undertaken and Report available. Training plan formulated for Govt sector and civil society.	By Q2 of Y2	1.1.2 Assess the human resources needs and capacity in the private sector, NGOs and CBOs to enable them to assume an appropriate role and responsibilities for environmental protection and management in partnership with the Government sector. Integrate this with the National Capacity Self Assessment being supported by GEF and focusing on capacity for MEAs. Report to Government, GEF and other stakeholders.	National Consultant/s assisted by key exponents and reps of private sector and civil society.	Total: \$468,500
	Throughout Y2 and Y3	1.1.3 Identify and access the most appropriate opportunities for capacity building through academic training, professional improvement, on-the-job training.	National Consultant/s with PC and DPSM.	National Consultant/s with PC.
	Throughout Y2 and Y3	1.1.4 Arrange for similar capacity building activities among the private sector, NGOs and CBOs to enable them to assume an effective partnership role with Government in the protection and management of the environment and natural resources.		

Output	Scheduling	Indicative activities	KC/Priorities	Inputs
Output 1.2 Mandates, roles and responsibilities for environmental protection and management clearly defined	Review by Q1 of Y2 Redrafting support continues through to Q2 of Y3	<p>1.2.1 Review the scope of legislative mechanisms which provide, or are intended to provide, for the protection and management of the environment and natural resources. Identify in particular overlapping statutory responsibilities, inconsistencies and other weaknesses in the system and recommend improvements. Review overseas experience and propose systems and approaches for Botswana to provide cohesive protection and management for its environment. Support redrafting and other corrective actions.</p> <p>1.2.2 Explore the modalities and feasibility for achieving coordination and harmony between agencies of Government (including local government) and beyond charged with the administration, planning and management of aspects of the environment or natural resources. Report with recommendations to Government.</p>	Nat and Int Consultants with collaboration from AG Chambers and MEWT.	National Consultancy, 15w/m - \$90,000 International Consultancy, 4w/m - \$62,000 Workshops X15 - \$15,000 Domestic Travel - \$10,500 Reporting - \$5,000 Total: \$182,500
Indicators Legal basis for environmental management, including coordination responsibilities, secured. MEWT organizational structure implemented.	Between Q1 and Q2 of Y2 From Q4 of Y1 to Q2 of Y3 Between Q2 and Q4 of Y2	<p>1.2.3 Confirm the proposed MEWT organizational structure and provide an objective "outsider's" perspective to assist with the drafting of job descriptions, performance "contracts", delegation and accountability, reporting functions, redeployment of personnel and other aspects of the implementation process for the new structure.</p> <p>1.2.4 In close collaboration with the Ministries of Lands & Housing and Local Government, develop ways and means for the effective implementation of existing guidelines for environmental protection and management in the land use planning process.</p>	Int Consultant/s with DPSM and MEWT Dept Min Management	Nat Consultant/s with MEWT personnel in collaboration with staff of ML&H and MLG

Output	Scheduling	Indicative activities	Key Partners	Inputs
<i>Output 1.3 Enhanced public awareness of environmental issues and sensitivity to environmental values and vulnerability</i>	Strategy by Q4 of Y1 Implementation from Q1 of Y2 right through to Q4 of Y3	1.3.1 Develop a strategy for public environmental information and support its implementation through, for example, an interface between MEWT and the public, the use of news media, and the use of electronic means.	Nat Consultant/s with MEWT and Contractors to produce and deliver material.	
<i>Indicators</i> Public Information Strategy being implemented. Environmental Education Programme implemented. Reports on barriers and opportunities.	Q2 and Q3 of Y2 Award annually From Q3 of Y2 to Q1 of Y3	1.3.2 Mobilize environmental journalists from all media on their role in environmental protection and management and establish an annual award for the best example of environmental journalism which contributes to the conservation of the environment through informing the public. 1.3.3 In collaboration with the Ministry of Education, develop an environmental education programme for schools through which they assume responsibilities for meaningfully contributing to the protection and management of their local environmental assets; trial in 2-3 pilot schools and formulate guidance for other schools to follow.	Nat Consultant/s with MOE and Selected 2-3 schools (students and teachers) for Pilots. Nat Consultant/s through wide consultation.	National Consultancy, 5w/m - \$30,000 Contracts (Publicity, etc) - \$270,000 Training - \$29,000 Domestic Travel - \$4,500 Reporting - \$10,000 Pilot Projects seed money - \$20,000 Multi-media Projector - \$6,000 Total: \$369,500
	Between Q3 of Y2 and Q4 of Y3	1.3.4 Investigate the barriers that hinder public participation and design ways and means of overcoming these barriers with special attention to the role of women, youth and disadvantaged groups. Report to Government.	Nat Consultant/s with CBOs and NGOs and advice from AG Chambers.	
	Between Q3 of Y2 and Q1 of Y3	1.3.5 Identify the most effective mechanisms and opportunities for the participation of the public, as partners, in the protection and management of the environment and natural resources. Report to Government.	Nat Consultant/s with small Working Group of reps of private sector.	
	Between Q2 and Q4 of Y3	1.3.6 Identify the most effective mechanisms and opportunities for partnerships with the private sector in the protection and management of the environment and natural resources. Report to Government and the private sector.		

Output	Scheduling	Indicative activities	Key Partners	Inputs
<i>Output 1.4 Effective EIA Process to prevent new impacts</i>	Between Q4 of Y1 and Q3 of Y2	1.4.1 Test the new EIA Process in a pilot, but real-life, situation with a real development proposal. This will be a test of the entire procedure with appropriate public involvement from scoping to monitoring.	Nat Consultant with MEWT EIA Unit and collaboration of selected Developer.	National Consultancy, 4.5w/m - \$27,000
<i>Indicators</i> Pilot Project ProDoc. Training sessions conducted. Evaluation Report produced.	Between Q2 and Q4 of Y2 Q2 to Q4 of Y2 and Q1 of Y3	1.4.2 Following the pilot, refine the draft Process to take into account the lessons learnt and submit a final proposal to Government for adoption. 1.4.3 In parallel, organize sessions to train those who will be expected to participate in the new Process and produce utilizing the EIA Manual currently under preparation.	MEWT EIA Unit with advice from AG Chambers. Nat Consultant with MEWT EIA Unit and MEWT Public Relations	Domestic Travel - \$3,000 Training - \$15,000 Pilot Project seed money - \$10,000 Total: \$55,000

Output	Scheduling	Indicative activities	Key Partners	Inputs
Output 1.5 Financial mechanism for environmental protection and management	Q4 Y2 and Q1 Y3	<p>1.5.1 Review overseas experience and after consultations with Government financial managers and the private sector, develop/review the system of fees, concessionaires and other cost recovery strategies appropriate for local circumstances to ensure the sustainability of environmental protection and management activities.</p>	Int and Nat Consultants with MEWT Departments, MFDP and small Working group of Tourism and other Private Sector interests.	
Indicators Charter or similar instrument in place. Audited statements of the Fund available each year. Fund turnover increasing annually.	During Q1 of Y3 Between Q1 and Q2 of Y3	<p>1.5.2 Assist with the setting up of the Environment Enhancement Fund, to receive income arising from the sustainable use of the environment and natural resources, sponsorship arrangements, donations, etc, and to disburse it for protection and management activities.</p> <p>1.5.3 Consult widely and develop a Charter or similar instrument to guide the operations of the Fund.</p>	Int and Nat Consultants with MFDP and MEWT.	International Consultancy, 3w/m - \$52,000 National Consultancy, 4w/m - \$24,000 Workshops X14, plus Training - \$52,000 Publicity Contract - \$20,000 Reporting - \$5,000 Total: \$53,500
	During Q3 of Y3 From Q3 of Y3 to Q2 of Y3	<p>1.5.4 Assist with the establishment of the most appropriate administrative arrangement for the Fund comprising representatives of the main stakeholders.</p> <p>1.5.5 Develop and implement a publicity campaign to inform the general public on the availability of the "Fund" and provide guidance on formulating proposals for accessing it.</p>	Nat Consultant and appropriate MEWT unit. Contractor with MEWT Public Relations, assisted by NGOs	

Programme Support Objective 2 : TO STRENGTHEN THE SYSTEMS FOR CONSERVATION AND SUSTAINABLE USE OF NATURAL RESOURCES

Output	Scheduling	Indicative activities	Inputs
Output 2.1 Capacity for "Landscape scale" management planning enhanced	During Q3 and Q4 of Y2	<p>2.1.1 Assist with the establishment of a Joint Management Group comprising the Land Board, the Tribal Administration and the Department of National Museum, in respect of a selected locality such as the Tsodilo Hills Landscape.</p> <p><i>Indicators</i></p> <p>Project Document for establishment of a Pilot Evaluation Report (including Best Practices). Procedures for landscape scale management planning.</p>	<p>Int and Nat Consultants with Land Board, the Tribal Administration and the Department of National Museum functioning as a Joint Management Group.</p> <p>International Consultancy, 2w/m - \$32,000 National Consultancy, 6w/m - \$36,000 Domestic Travel - \$15,000 Workshops X3 - \$18,000 Consultation meetings X25 - \$25,000 Reporting - \$5,000 Pilot Project support - \$28,000</p> <p>Total: \$159,000</p>
	Between Q1 of Y3 and Q3 of Y3	<p>2.1.2 Design and implement a Pilot Project to trial draft procedures for Landscape scale management planning at the selected locality addressing in particular, wildlife corridors, indigenous knowledge, Veldt products such as medicinal herbs, and other issues and opportunities to be identified locally.</p> <p>2.1.3 Evaluate the Pilot Project seeking lessons that can be learnt and best practices.</p>	<p>Int and Nat Consultants, the Joint Management Group, and staff at the site, together with local communities.</p> <p>Int and Nat Consultants and the Joint Management Group, with local communities.</p>
	During Q4 Y4 and Q1 Y3	<p>2.1.4 Finalize and adopt procedures for Landscape scale management planning including provision for wildlife corridors.</p>	<p>Int and Nat Consultants with Land Board, the Tribal Administration and the Department of National Museum functioning as a Joint Management Group.</p>
Output	Scheduling	Indicative activities	Inputs
Output 2.2 Protected Species Recovery Planning developed and implementation facilitated	During Q4 Y2 and Q1 Y3	<p>2.2.1 Review of the statutory basis and international obligations arising from MEAs (especially CBD, CITES, Bame) for the protection of species at risk.</p> <p><i>Indicators</i></p> <p>Inventory of species at risk. Project Documents for pilot projects. Evaluation Report of pilot procedures for Protected Species Recovery Planning.</p>	<p>Int and Nat Consultants with MEWT Units and Agric Research</p> <p>International Consultancy, 5w/m - \$80,000 National Consultancy, 6w/m - \$36,000 Domestic Travel - \$13,500 Workshops X13 - \$39,000 Reporting - \$5,000 Pilot Projects (K2) seed money - \$20,000</p>
	From Q4 Y2 to Q3 Y3	<p>2.2.2 Review available literature and undertake any additional survey as necessary to compile an inventory of indigenous plants and animals recognizing those that are rare, threatened or endangered.</p>	<p>Int and Nat Consultants with MEWT Units and Agric Res in collaboration with Univ of Botswana</p>
	From Q3 Y3 to Q2 Y3	<p>2.2.3 Design and support a Pilot Project which will develop and implement a Recovery Plan for a selected indigenous species of animal at risk.</p>	<p>Int and Nat Consultants with MEWT Units (Wildlife, etc)</p>
	From Q3 Y3 to Q2 Y3	<p>2.2.4 Design and support a Pilot Project which will develop and implement a Recovery Plan for a selected indigenous species of plant at risk.</p>	<p>Int and Nat Consultants with MEWT Units (Forestry), Agric Research</p>
	During Q2 and Q3 of Y3	<p>2.2.5 Evaluate the pilot projects and reflect the lessons learnt in new procedures for Protected Species recovery planning.</p>	<p>Int and Nat Consultants with MEWT Units and Agric Res</p>

Output	Scheduling	Indicative activities	Key Partners	Inputs
Output 2.3 Best practices identified for the management of natural resources by communities	From Q4 Y2 to Q2 of Y3	2.3.1 Appraise trials that have been undertaken in localities where the responsibilities for management have been passed on to the community for aspects such as : <ul style="list-style-type: none"> • Management planning • Application of indigenous knowledge • Resource Inventory • Resource Monitoring and systematic observations • Problem Animal Control • Fuel wood availability • Etc, etc, etc 	Int and Nat Consultants with MEWT and relevant NGOs and CBOs	
<i>Indicators</i>				International Consultancy, 3w/m - \$52,000 National Consultancy, 7.5wm - \$45,000 Domestic Travel - \$19,000
<i>Project Document for selected Pilot Project.</i> <i>Evaluation and best practices Report available.</i> <i>NRM Guidelines & Procedures for communities.</i>	From Q1 Y2 to Q2 of Y3	2.3.2 Identify any necessary new aspects or those which should be investigated further and test in Pilot Projects/	Int and Nat Consultants with MEWT and relevant NGOs and CBOs	Workshops X15 - \$45,000 Contracts - \$50,000 Reporting - \$10,000
	During Q3 and Q4 of Y3	2.3.3 Evaluate the Pilot Project/s and identify best practices.	Int and Nat Consultants with MEWT and relevant NGOs and CBOs	Pilot Projects (X2) seed money - \$22,300
	Q1 and Q2 of Y3	2.3.4 Incorporate the results into NRM Guidelines on the allocation (guardianship rights) and management of natural resources by communities.	Int and Nat Consultants with MEWT and relevant NGOs and CBOs	Total: \$193,300
	Q1 and Q2 of Y3	2.3.5 Encourage replication of the identified best practices.	MEWT	

Programme Support Objective 3 : TO ESTABLISH A NATIONAL ENVIRONMENTAL INFORMATION MANAGEMENT SYSTEM, WHICH CAN BE APPLIED TO NATIONAL DEVELOPMENT PLANNING, ENVIRONMENTAL PROTECTION AND MANAGEMENT RESEARCH AND OTHER APPLICATIONS, WITHIN AND OUTSIDE GOVERNMENT

Output	Scheduling	Indicative activities	Key Partners	Inputs
Output 3.1 Fully operational national environmental metadata database	Between Q2 and Q4 of Y2	3.1.1 Note existing policies on environmental information management and record and characterize existing environmental data-bases in terms of data quality, reliability, availability and the protocols required for access, maintenance / support, hardware quality and software platform used.	Int Consultant/s with assistance from CSD, GCB and IT in MEWT	
<i>Indicators</i>	During Q4 of Y2 and Q1 of Y3	3.1.2 Consult widely (especially with GCB) to identify the likely clients/users of the proposed system and record their required data; match their needs with what is available and identify gaps.	Int Consultant/s with assistance from GCB and IT in MEWT	
	From Q4 Y2 to Q2 Y3	3.1.3 Negotiate the arrangements necessary with data owners for data to be made available for access.	Int Consultant/s with assistance from GCB and IT in MEWT	
	Starting Q2 Y2 and until Q1 of Y3 (to be confirmed with contractor)	3.1.4 Review developments undertaken towards the establishment of data management facilities in NCSA and develop a web-based metadatabase utilizing databases identified above to produce tailor made products for clients/users.	D-Base Contractor and Int Consultant/s with MEWT IT assisted by GCB	International Consultancy, 5w/m - \$82,000 Database Contract - \$36,000 Training - \$40,000 Publicity Contract - \$20,000 Equipment (D-base hardware) - \$20,000 Total: \$198,000
	Part of above	3.1.5 Develop protocols for the use of the metadatabase, assess capacity needs and provide for enhanced capacity as required at the contributing databases.	D-Base Contractor and Int Consultant/s with MEWT IT assisted by GCB	
	From Q4 of Y2 to Q3 of Y3	3.1.6 Establish a framework for data collection, processing, and archiving together with standards for quality control.	D-Base Contractor and Int Consultant/s with MEWT IT assisted by GCB	
	Same as above	3.1.7 Training of personnel to provide them with skills for operation of the metadatabase.	D-Base Contractor and Int Consultant/s	
	Starting Q3 of Y3 and until Q4 of Y3 at least	3.1.8 Develop and implement a publicity campaign to inform the general public about the availability of the system, the information it can provide, and how they can access it.	Publicity Contractor with MEWT IT	

Output	Scheduling	Indicative activities	Key Partners	Inputs
Output 3.2 Improved reporting on the status of the Botswana environment	From Q1 of Y2 to Q4 of Y2	3.2.1 Review existing indicators for sustainable development, Millennium, Development Goals, etc, and develop a set of environmental quality indicators for each of selected aspects of the Botswana environment through a broad consultative and participatory process.	Int Consultant and Nat Consultants with Workshop participants	
Indicators Environmental Indicators developed together with Environmental Monitoring Strategy.	Following on from above - Q4 of Y2 to Q2 Y3	3.2.2 Develop a monitoring strategy for each indicator with clear protocols for data collection, analysis and transmission to the central coordination centre.	Int Consultant and Nat Consultants with MEWT	
Interactive web-based Status of the Botswana Environment. Biennial hardcopy of Botswana State of the Environment Report.	From Q1 to Q3 of Y3	3.2.3 Identify and assess existing environmental monitoring programmes with special attention on the quality and reliability of the data and information obtained and how they can be utilized for the purposes of this initiative.	Int Consultant and Nat Consultants with MEWT SOE Unit	International Consultancy 3w/m - \$50,000 National Consultancy 9w/m - \$54,000 Workshops X3 - \$9,400 Domestic Travel - \$3,000 Short Term Training X4-5 - \$6,000 Printing, etc (contract) - \$25,000
Q1 to Q4 of Y3	Q1 to Q4 of Y3	3.2.4 Link up with the National Environmental Information Management System to enable it to offer as one of its products, the Status of the Botswana Environment in an interactive manner on the WWW.	Int Consultant and Nat Consultants	
Q1 to Q4 of Y3 for training	Q1 to Q4 of Y3 for training	3.2.5 Establish a small unit of trained experts to maintain the website and enhance its products through analysis, interpretation and response to feedback.	Int Consultant and Nat Consultants with MEWT, DPSM and GCB	
Q4 of Y2 to Q3 of Y3 while training on the job; and Q4 of Y2 to Q4 of Y3		3.2.6 Produce the biennial Botswana State of the Environment Report and publish it in hardcopy to reach those who do not have access to the electronic, interactive products.	MEWT SOE Unit with Printing Contractor	

Output	Scheduling	Indicative Activities	Indicative Costs
<i>Output 3.3 The Botswana Atlas of Natural Resources</i>	Between Q1 of Y3 to Q3 of Y3	3.3.1 Determine the scope and prescription of Atlas maps and text after extensive consultation with prospective users. Undertake market survey.	Nat Consultant and Market Survey Contractor
<i>Indicators</i>	From Q3 of Y3 to Q4 of Y3 for text drafting and illustrations	3.3.2 Establish a Working Group and assign responsibilities for drafting specific components of the text which is then compiled by the Editor-in-chief; arrange for any necessary illustrations to be produced.	Nat Consultant with Text Writing Contractors and Illustrations Contractor
<i>CD-ROM version of Atlas available for retail.</i>	Q2 and Q3 Y3 and Q4 of Y3 if necessary – may need mock-ups of final	3.3.3 Identify potential co-funding partners (from the private sector) with the aim of keeping the retail cost of the Atlas within the means of the general public.	National Consultancy 5w/m - \$30,000 Workshops X2 - \$6,000 Domestic Travel - \$3,000 Contract (market survey) - \$3,000 Text writing contracts 8-10 - \$60,000 Illustrations Contract - \$20,000 Contract (book design) - \$4,000 Contract (map design etc. - \$20,000 Contract (CD-ROM version) - \$5,000 CD production - \$1,000 Printing etc contract (excl sponsor) - \$5,000
<i>Hardcopy version of Atlas available for retail</i>	Q3 and Q4 of Y3 Concurrent with above - Q3 and Q4 Y3	3.3.4 Undertake Book Design, formatting and layout of text pages. 3.3.5 Develop map design and generate maps using the National Environmental Information Management System.	Book Design Contractor Map Design Contractor
	From Q1 of Y3 to Q4 of Y3	3.3.6 Design, produce and publish an interactive CD-ROM version of the Atlas.	CD Version Contractor
	From Q1 of Y3 to Q4 of Y3	3.3.7 Print and publish the hardcopy version of the Atlas.	Printing Contractor

3. EXECUTION MODALITY AND IMPLEMENTATION ARRANGEMENTS

The Programme Support will be executed through the National Execution (NEX) modality and overseen by a Steering Committee (SC) chaired by the National Programme Director and with technical advice from a Technical Advisory Group (TAG). Day-to-day management and coordination of activities will be the responsibility of the National Programme Director assisted by the Chief Technical Advisor. Annex 1 provides a fuller description of the tasks envisaged for key personnel and key bodies as well as an organization chart of the implementation framework. A brief summary is provided below.

3.1 National execution (NEX)

The Programme Support will be Nationally Executed or, in other words, managed by the Government which, through the Ministry of Finance and Development Planning, has overall responsibility for all UNDP-supported activities. The Ministry of Environment, Wildlife and Tourism (MEWT) will be the Executing Agency, designated to manage the UNDP Programme Support. A number of other Ministries and Departments, together with NGOs and CBOs and exponents of the private sector are expected to serve as implementing organizations.

At the commencement of the Programme Support, the capacity of MEWT to carry out the required functions will be assessed and this assessment is considered as a pre-requisite for the successful implementation of Programme Support under the NEX modality. Training will be provided to the individuals who will be assigned to NEX duties. Additional NEX training will be held, at least once a year to update Programme Support staff and train any new staff, using the NEX Training Manual developed by the UNDP Regional Bureau for Africa.

3.2 The National Programme Director and Steering Committee

The Government will appointment a senior official to serve as National Programme Director (NPD), and will inform UNDP accordingly. The NPD is an internally appointed person and is considered as part of the Government in-kind contribution to the Programme.

The NPD is the focal point responsible and accountable in the National Execution Agency. In other words, he/she assumes overall responsibility for the successful execution and implementation of the Programme Support and for achieving the outcomes and outputs. The NPD should be able to devote a reasonable amount of time to this responsibility. He/she is the chair of the Steering Committee (SC), and is the approving officer for the Programme. Annex 1 indicates the duties and responsibilities of the NPD.

The Steering Committee sets the policies and provides guidance (institutional, political and operational) and direction for the Programme. It also provides an oversight for all the components of the Programme Support and facilitates communication to the Programme Support from throughout the public and private sectors and the donor community and vice-versa. In particular, the SC will provide a forum where donor partners who are supporting related initiatives, such as the support to the Wildlife Department by the European Union, can link up with the Programme and strive towards the synergies which should be possible.

3.3 The Programme Management

The Programme Management will comprise of a NPD, Chief Technical Advisor, three Component Managers, an Administrative Assistant, a Finance Assistant, and two Drivers. Programme Support components will be the responsibility of the Chief Technical Advisor and the three Component Managers, assisted as necessary by Consultants (both national and international), National Experts and Sub-Contractors.

3.4 The Chief Technical Advisor

The Chief Technical Advisor (CTA) will be recruited on a competitive basis. He/she will be appointed before Programme Support activities commence. It is the responsibility of the CTA to ensure effective communication between the partners and to monitor progress towards achieving the expected results. He/she will supervise the work of implementing agencies, Programme staff and consultants.

The Advisor will operate within the rules and regulations of the Botswana Government and maintain consistency with the Programme Support Document and the policies and procedures for NEX projects. He/she will report to the NPD and will liaise closely with UNDP operational and programme staff. Annex 1 indicates the duties and responsibilities of the CTA.

3.5 Appointment procedures

Appointments to the programme and to other contract positions will be made by the Executing Agency and the SC in consultation with UNDP. Where UNDP is required to recruit personnel, UNDP recruitment procedures shall apply.

All other things being equal, preference will be given to local experts and consultants. Where possible, NGOs will be involved in the implementation of specific programme activities. However, the requirements of the Programme Support will always be paramount. As this is primarily a capacity building initiative, all International and National Consultants and Experts will be required to work closely with, and in support of, local counterparts and incumbents so as to transfer skills, know-how and knowledge.

A number of Consultancies have been provided for under the budget. These positions could be filled by one or more contracts, conversely, consultancies could be amalgamated, according to the exigencies prevailing at the time. While budget provisions have been made for specific Consultancies at International or National level, those implementing the Programme Support may decide to engage United Nations Volunteers (UNVs) or United Nations International Short Term Advisory Resources (UNISTAR) instead.

A number of Contracts have also been identified. These are usually more complex tasks than those assigned to Consultants. However, those implementing the Programme Support should aim to obtain the best value for money and may decide to convert some Consultancies to Contracts and vice-versa.

3.6 Roles and responsibilities

UNDP will support the executing and implementing agencies by providing technical support as appropriate and necessary. It also may, at the request of the executing and implementing agencies, provide the following services:

- Identification and recruitment of programme or project personnel
- Identification of training activities and assistance in carrying them out
- Procurement of goods and services
- Direct payments to contractors and suppliers

The exact nature and scope of the support services are described in the Memorandum of Agreement between the Government of Botswana and UNDP (Annex 2).

The Implementing Organizations are national institutions, for example Government Departments or NGOs, that are responsible for ensuring that certain Programme Support activities are undertaken. It is their responsibility to ensure that the actual work is carried out, while the EA is responsible for oversight. Frequently, execution and implementation are responsibility of the same institution but at different levels of the organisation.

3.7 Exit Strategy

An exit strategy and plan will be developed by the Chief Technical Advisor by the beginning of the final year of the Programme Support for approval by the SC. The strategy will ensure that every Programme Support component is wound down and terminated in an orderly manner with full responsibilities and accountabilities remaining until after the final evaluation. When a component is declared closed off, the decision of the UNDP Resident Representative will be sought on whether equipment will be formally handed over or withdrawn for use elsewhere.

The implementation plans under each Output will have terminal activities and identifiable products which will clearly indicate the end of the Programme Support phase. Many of these, including all the Pilot Projects, will terminate well before the final year of the Programme and each would have benefited from its own exit strategy. However, as this is a capacity building initiative, most of the activities are intended to be continued as the legacy of the Programme Support.

The metamorphosis from activities of the Programme Support to day-to-day responsibilities of environmental management organizations, should be a managed, phased process involving the expertise of the Chief Technical Advisor. This transfer of responsibilities should take place in an orderly and phased manner, according to a clear time plan and should include any necessary additional training and resourcing. Support and advice may still be required after the formal handing over of responsibilities and the successor to the Programme Coordination Office could set up a "help desk" type of facility to provide this backup.

4. MONITORING AND EVALUATION

Programme activities will be monitored on a day-to-day basis by the Chief Technical Advisor, the Executing Agency and UNDP, and formal monitoring meetings will be held regularly. There will also be audits, monitoring visits, annual programme reviews and a mid-term and terminal evaluation of the programme involving a stakeholders' survey.

4.1 Monthly monitoring at the operational level

The National Programme Director will receive, through the CTA, monthly reports from Component Managers, Consultants and Sub-Contractors, assessing progress against agreed indicators, according to the agreed time scale and within the agreed budget. Delivery problems, which may arise, will be resolved within the implementation team which will meet for this purpose every month.

4.2 Quarterly monitoring at the partners and primary stakeholders level

Every quarter the Programme partners and primary stakeholders will meet to be advised of progress, as well as to ascertain that Programme Support activities and tasks are occurring in the set time frame and within allocated resources. They will also address problems/issues faced in delivery and adjust interventions as necessary. The Executing Agency will provide UNDP with quarterly reports on progress and a forecast of what is expected to be achieved in the coming quarter. These reports will be posted on the websites of both UNDP-Botswana and MEWT as a form of outreach and accountability to the broader circle of stakeholders and beneficiaries.

4.3 Six-monthly meetings of the Steering Committee

There will be a meeting of the Steering Committee at least every six months to discuss general concerns regarding the Programme direction/approach, including new threats and/or opportunities that may affect the Programme Support. The Chief Technical Advisor will provide an assessment of progress with respect to achieving Programme objectives, to each SC meeting.

4.4 Evaluations and audits

As required by the UNDP Programming Manual, audits of the Programme Support will be undertaken at least once a year and will review: the rate of delivery; financial accounting monitoring and reporting; management systems for recording, documenting and reporting on the use of resources; equipment use and management; management structures, including adequacy of appropriate internal controls and record keeping mechanisms.

UNDP and Government will review the corrective actions prescribed in the audit report as soon as the document is available but no later than the following annual review.

The UNDP Country Office (CO) is responsible for planning and organizing the Independent Mid-term Review/Evaluation and Terminal Evaluation using the UNDP Strategic Results Framework.

Annual Programme Evaluations will be undertaken. These will be structured so as to satisfy the requirements of both the Ministry of Finance and Development Planning and UNDP.

4.5 Monitoring and Evaluation Schedule

MONITORING	RESPONSIBILITY	YEAR 1	YEAR 2	YEAR 3
Annual Workplans - Operational Level	Chief Technical Advisor / Component Managers / Consultants / Sub-contractors	Start project	Start second project year	Start third project year
Progress Reports - Operational Level	Component Managers / Consultants / Sub-contractors	Monthly	Monthly	Monthly
Progress Meetings at Operational Level	Chief Technical Advisor / Component Managers / Consultants / Sub-contractors	Monthly	Monthly	Monthly
Progress Report for UNDP	Chief Technical Advisor / Executing Agency	Quarterly	Quarterly	Quarterly
Partners / Stakeholders Meeting	Chief Technical Advisor / Executing Agency	Quarterly	Quarterly	Quarterly
Progress Report for Steering Committee	Chief Technical Advisor	Sep. 2003 (Inception Report)	Feb. 2004	Feb. 2005
Progress Meeting - Steering Committee	Chief Technical Advisor / Executing Agency	Oct. 2003 (Inception Meeting)	Mar. 2004	Mar. 2005
Annual Programme Report	Chief Technical Advisor	Two weeks before TPR	Two weeks before TPR	Two weeks before TPR
Annual Review – Steering Committee (TPR)	Chief Technical Advisor / Executing Agency	Towards end of Year 1	Towards end of Year 2	Towards end of Year 3
Scheduled Programme Monitoring Visits	GoB/UNDP	Twice Annually	Twice Annually	Twice Annually
Audit	GoB/UNDP	Between Jan-31 Apr.	Between Jan-31 Apr.	Between Jan-31 Apr.
Mid-term	UNDP		During third project year	
Terminal	UNDP			Towards end project

5. LEGAL CONTEXT

This Programme Support Document (PSD) shall be the instrument referred to as such in Article 1 of the Standard Basic Assistance Agreement between the Government of the Republic of Botswana and United Nations Development Programme, signed by the parties on 14 May 1975. The Memorandum of Agreement in Annex 2 sets out the commitments of the two partners.

BUDGET

6.1 According to Outputs

1 These amounts reflect only the costs to the Programme Support. There are additional costs which will be contributed by the Government in-kind, and these are itemized in Error!

Reference source not found..

- 2 Training includes Workshops, other consultations, Pilot Projects, and more formal training events.

³ See Error! Reference source not found. for a breakdown of these costs.

6.2 According to Budget Line categories (FIM)

Programme No:	BOT0002	Revision code	
Programme Title:	Support to the Botswana Environment Programme, 2003-07	Source of Fund	
Management Arrangement:	National Execution	Start Date	
Designated Institution:	Ministry of Environment, Wildlife and Tourism		

BUDGET LINE	DESCRIPTION	TOTAL		YEAR 1		YEAR 2		YEAR 3	
		w/m	\$	w/m	\$	w/m	\$	w/m	\$
10	PROGRAMME PERSONNEL (numbers refer to outputs)								
11	International Consultants		410,000						
11-99	Subtotal	25	410,000						
13	ADMINISTRATIVE SUPPORT								
13-01	Data Administration		90,000						
13-02	Advocacy and Public Affairs		60,000						
13-99	Subtotal		150,000						
15	MONITORING AND EVALUATION								
15-01	Mid-Term Evaluation Mission	2	120,000						
15-02	Terminal Evaluation Mission	2	60,061						
15-03	Stakeholder Evaluation Survey	2	25,000						
15-99	Subtotal	6	205,061						
17	NATIONAL PROFESSIONALS								
17-01	Chief Technical Advisor	60	270,000						
17-02	National Programme Officer (UNDP)	60	180,000						
17-03	Component Manager (Nat Res Mgmt)	60	180,000						
17-04	Component Manager (Env Info Mgmt)	60	180,000						
17-05	Component Manager (Environmental Governance)	60	180,000						
	National Consultants :								
17-99	Subtotal	377	890,000						
19	Component Total		604	1,755,061					
20	CONTRACTS								
20-01	Environmental Awareness Campaign (1.3)								
20-02	Publicity for Trust Fund (1.5)		270,000						
20-03	Environmental Database Development (3.1)		60,000						
20-04	Publicity for Database Availability (3.1)		36,000						
20-05	Printing of Biennial SoE Report (3.2)		20,000						
20-06	Environmental Atlas Market Survey (3.3)		25,000						
			30,000						

SUPPORT TO THE BOTSWANA ENVIRONMENT PROGRAMME, 2003-05 - PROGRAMME SUPPORT DOCUMENT

BUDGET LINE	DESCRIPTION	2003	2004	2005
20-07	Environmental Atlas Text Writers (3.3)		50,000	
20-08	Environmental Atlas Illustrations (3.3)		40,000	
20-09	Environmental Atlas Book Design (3.3)		20,000	
20-10	Environmental Atlas Map Design, etc (3.3)		20,000	
20-11	Environmental Atlas CD-ROM version (3.3)		60,000	
20-12	Environmental Atlas Printing (excl sponsor) (3.3)		40,000	
29	Component Total	-	681,000	
30	TRAINING			
32	Other Training			
32-01	National Workshops	20,000		
32-02	Local Workshops, Consultation meetings	164,000		
32-03	Short Courses (domestic)	182,500		
32-04	Short Courses (overseas)	136,000		
32-05	Study Tours	70,400		
32-06	Group training	84,000		
32-07	Seminars, etc	60,000		
32-08	Pilot Projects (X8)	100,300		
32-99	Subtotal	-	817,200	
39	Component Total	-	811,200	
40	EQUIPMENT & SUPPLIES			
45-01	Expendable (Office supplies)	120,000		
45-02	Non-Expendable office equipment	156,000		
45-03	Office equipment servicing and maintenance	120,000		
45-04	Vehicles (X2) servicing and maintenance	240,000		
45-99	Subtotal	-	636,000	
49	Component Total	-	636,000	
50	MISCELLANEOUS			
52-01	Reporting costs		150,000	
52-02	Major Reports, Discussion Papers, etc			
53	Sundries		120,000	
53-01	Official Domestic Travel	471,572		
53-02	Contingency Fund (10%)	84,883		
53-03	NEX Support and Servicing Fee (3%)	-	826,455	
59	Component Total	-	4,715,716	
99	PROGRAMME TOTALS	-	4,715,716	